

**BEFORE THE RAJASTHAN ELECTRICITY REGULATORY
COMMISSION JAIPUR (RAJASTHAN)**

FILING NO:.....

CASE NO. _____/2024

JAIPUR VIDYUT VITARAN NIGAM LTD. & ORS.

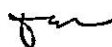
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Place: Jaipur

Date:


Humble Petitioners
 Executive-Engineer (Regulation)
 Jaipur Discom, Jaipur

**BEFORE THE RAJASTHAN ELECTRICITY REGULATORY
COMMISSION**

JAIPUR (RAJASTHAN)

FILING NO:.....

CASE NO.....

IN THE MATTER OF:

PETITION FILED UNDER SECTION 62 (DETERMINATION OF TARIFF) OF THE ELECTRICITY ACT 2003, READ WITH REGULATION 19 AND 21 OF RERC (TRANSACTION OF BUSINESS), REGULATIONS, 2021, FOR APPROVAL OF PRE-FIXED LEVELIZED TARIFF FOR SOLAR POWER CAPACITY OF 1,000 MW AVAILABLE FOR IMPLEMENTATION UNDER COMPONENT A OF PM-KUSUM SCHEME IN RAJASTHAN DISCOMS.

IN THE MATTER OF:

1. **JAIPUR VIDYUT VITARAN NIGAM LTD.**
Vidyut Bhawan, Janpath,
Jaipur - 302005
2. **JODHPUR VIDYUT VITARAN NIGAM LTD.**
New Power House, Industrial Area,
Jodhpur - 342003
3. **AJMER VIDYUT VITARAN NIGAM LTD.**
Vidyut Bhawan, Makarwali Rd, Ajmer

- Petitioners

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Executive Engineer (Regulation)
Jaipur District, Jaipur

PETITION FILED UNDER SECTION 62 (DETERMINATION OF TARIFF) OF THE ELECTRICITY ACT 2003, READ WITH REGULATION 19 AND 21 OF RERC (TRANSACTION OF BUSINESS), REGULATIONS, 2021, FOR APPROVAL OF PRE-FIXED LEVELIZED TARIFF FOR SOLAR POWER CAPACITY OF 1,000 MW AVAILABLE FOR IMPLEMENTATION UNDER COMPONENT A OF PM-KUSUM SCHEME IN RAJASTHAN DISCOMS.

MOST RESPECTFULLY SHOWETH:

1. The Petitioner here in is one of the three Distribution Licensees in the State of Rajasthan and is undertaking the functions of distribution and retail supply of electricity to the public at large in its area of distribution.
2. Ministry of New and Renewable Energy (hereby referred to as "MNRE") launched Pradhan Mantri Kisan Urja Suraksha evam Uthan Mahabhiyan Scheme (PM-KUSUM) scheme for farmers on 08.03.2019 which covers following components:
 - Component A:** Installation of Decentralized Ground Mounted Grid Connected 'Renewable Power Plants of individual plant size up to 2 MW.
 - Component B:** Installation of 17.50 lakhs standalone Solar Powered Agriculture Pumps of individual pump capacity up to 7.5 HP.
 - Component C:** Solarisation of 10 Lakhs Grid-connected Agriculture Pumps of individual pump capacity up to 7.5 HP.
3. MNRE issued guidelines for implementation of all three components of PM-KUSUM on 22.07.2019 (**Annexure A**).

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4. In supersession to MNRE Office Memorandum dated 22.07.2019, MNRE issued a comprehensive guidelines on 17.01.2024 for implementation of PM-KUSUM Scheme (**Annexure B**), with the following components:

Component A: Setting up of 10,000 MW of Decentralized Ground / Stilt Mounted Grid Connected Renewable Solar or others Renewable Energy based Power Plants of individual plant size up to 2 MW.

Component B: Installation of 14 lakhs standalone Solar Powered Agriculture Pumps of individual pump capacity up to 7.5 HP.

Component C: Solarisation of 35 Lakhs Grid-connected Agriculture Pumps including Feeder Level Solarization.

5. As per comprehensive guidelines dated **17.01.2024**, Component A of PM-KUSUM includes following key provisions / salient features:

- a. Allows farmers to set up Decentralized Ground/ Stilt Mounted Grid Connected Solar or other Renewable Energy based Power Plants on their land.
- b. Renewable Power Generator (RPG) to set up Solar or other Renewable Energy based Power Plants (REPP) of capacity of **500 kW to 2 MW**.
- c. **'No' CFA** (Central Financial Assistance) release applicable under project.
- d. The REPP will be preferably installed within five km radius of the sub-stations in order to avoid high cost of sub-transmission lines and to reduce transmission losses.

- e. The total energy purchased from these RE plants to be accounted for Renewable Purchase Obligation (RPO) under Decentralized Renewable Energy (DRE) category by the DISCOM.
- f. DISCOMs should prefix the levelized tariff before inviting applications for setting of Solar Plants.
- g. DISCOM to invite applications from interested beneficiaries for setting up the renewable energy plants and renewable power generated will be purchased by DISCOMs at the pre-fixed levelized tariff.
- h. In case the aggregate capacity offered by Applicants is more than notified capacity for a particular sub-station, bidding route will be followed by DISCOMs to select Renewable Power generator and in such cases the pre-fixed levelized tariff will be the ceiling tariff for bidding.
- i. The Power Purchase Agreement (PPA) to be executed between RPG and DISCOMs for duration of 25 years Commercial Operation Date (COD) of the project.
- j. The RPG to be responsible for laying of dedicated 11 or 33 kV, 66/11 kV or 110/11 kV, line from REPP to sub-station, construction of bay and related switchgear at sub-station where the plant is connected to the grid and metering is done.
- k. DISCOM will be eligible to get Performance Based Incentive (PBI) @ Rs. 0.40 per unit purchased or Rs. 6.6 lakh per MW of capacity installed; whichever is less, for a period of five years from the COD.
- l. For setting up of plant, land will be required. To facilitate farmers willing to lease out their land for development of RE

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plants near the notified substation(s), DISCOMs may make a list of such farmers and place that list on their website.

- m. The leasing of land of any farmers will be a bi-partite agreement between the farmer and the developer, and the DISCOM will not be held responsible for failure in getting the land leased out to a developer.
6. On 09.02.2024, MNRE vide OM No. 283/16/2023-GRID SOLAR issued Approved Models and Manufactures of Solar Photovoltaic Modules (Requirements for Compulsory Registration Order, 2019 - reg. **(Annexure C)** wherein following provisions are stated:
- "a) The ALMM [Approved List of Models & Manufactures] for Solar PV Modules, is being re-imposed with effect from 1st April 2024.*
- b) **The ALMM will apply as per the Law, only to those projects which are sponsored/ subsidized by the Government.** ALMM will apply to Government or its agencies procuring power for its own consumption or for distribution to the people through Distribution Companies. **ALMM will apply to Solar PV Rooftops and PM KUSUM; which are subsidized.** The ALMM will not apply to projects set up under open access or as captive by private parties. In other words, ALMM will not be applicable for people who set up their own capacity.*
7. Subsequently, on 29.03.2024 MNRE vide OM No. 283/16/2023-GRID SOLAR issued Approved Models and Manufactures of Solar Photovoltaic Modules (Requirements for Compulsory Registration Order, 2019 **(Annexure D)** wherein following provisions are stated:
- "Vide MNRE's Order of even no. dated 10th March 2023, the Approved Models and Manufactures of Solar Photovoltaic Modules (Requirements for Compulsory Registration Order, 2019 (ALMM Order) was held in abeyance for one financial year, i.e, FY 2023-*

24. It is clarified that the ALMM [Approved List of Models & Manufactures] for Solar PV Modules, shall accordingly come into effect from **1st April, 2024**".

8. The Hon'ble Commission vide order dated 11.02.2020 (**Annexure E**) ordered the ceiling tariff applicable under Component A of PM-KUSUM scheme:

"25 i. The pre fixed levellised tariff under Component-A is fixed at ₹ 3.14 per unit. This will act as ceiling tariff for the competitive bidding for solar projects. The RUVNL/DISCOMs may initiate competitive bidding process for Component-A. The duration of PPA shall be 25 years for all projects covered under this scheme.

ii. The DISCOMs shall abide by the terms and conditions of KUSUM Guidelines.

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v. The above tariff and other conditions stipulated under this order shall remain applicable for the capacity initially allocated to the State by MNRE under the Component-A and number of consumers under the Component-C of the Scheme. If need be, based on their learning and analysis, DISCOMs may file a suitable petition for redetermination of predetermined levellised cost / tariff and increase in the limits in terms of capacity or number of consumers, as the case may be, under the Component-A & C of the scheme".

.....

9. Further, the Hon'ble Commission vide order dated 07.07.2020 ordered as under:

9. Considering the request made by RUVNL, looking to the encouraging response received and the benefits likely to accrue

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to farmers and Discoms from the implementation of KUSUM scheme, Commission accepts their request and directs that **the pre-fixed levellised tariff already determined by the Commission vide earlier order dated 11.02.2020 for Component-A of the PM KUSUM Scheme shall remain applicable upto the capacity of 725 MW under this component. The Discoms are also advised to aggressively pursue with MNRE for increase in their allocation under this Component of this scheme so that the Procurement Based Incentive (PBI) is available to the Discoms.**"

10. In view of above, MNRE vide OM No. 32/54/2018-SPV Division dated 21.08.2024 issued sanction of additional allocation of 1,000 MW under Component A of PM-KUSUM Scheme to the State of Rajasthan (**Annexure F**) wherein it is mentioned as:

.....

"2. The scheme sunset date is **March 2026**. Thus, the project commissioning timeline shall be till **31 December 2025**. SIAs/ Discoms shall submit progress reports and completion reports on the online portal/ emails for PM-KUSUM Scheme."

11. Further, Chairman Discoms vide Letter No. JPD/Chairman Discoms/TA/F./D. 308 dated 11.09.2024(**Annexure G**) allocated / bifurcated / distributed 1,000 MW among Rajasthan Discoms as below:

| Sr. No. | Discoms | Allocated Capacity |
|------------------------|-----------------|--------------------|
| 1 | JVVNL, Jaipur | 335 |
| 2 | AVVNL, Ajmer | 330 |
| 3 | JdVVNL, Jodhpur | 335 |
| Rajasthan Total | | 1,000 MW |

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Modalities considered for Computation of Pre-fixed Levelized Tariff under PM-KUSUM Component-A:

12. The Petitioner computed pre-fixed levelized tariff in line with the MNRE guidelines and amendments thereof, 'Rajasthan Electricity Regulatory Commission (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020' and 'Rajasthan Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2019'.
13. The various components and associated assumptions as well as references considered for pre-levelized tariff computation carried out by the petitioner is given below:

a. Capital Cost:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:
- "15.1 The normative Capital Cost shall be as specified in the subsequent technology specific chapters."*
- ii. Further as per Part -V (Technology specific parameters for Solar PV Power Project) of the regulation:
- "29.1 The Commission shall determine only project specific capital cost considering the prevailing market trends".*
- iii. The Petitioner has considered the prevailing market trends including inputs received from solar module manufactures and vendors for determination of total project cost.
- iv. Since, all the solar PV plants are of different capacity (ranging from 0.5 MW and up to 2 MW), the Petitioner has computed the capital cost of 1 MW solar PV project comprising of two components viz.,

- a) **Variable component**- this comprises of cost components which increases proportionately with increase in plant size, and hence defined in Rs. Crores Per MW:

| Parameters | Ex-works | Applicable GST (@13.8%)** | Total |
|--|-------------|---------------------------|-------------|
| Total module cost * | 1.40 | 0.19 | 1.59 |
| BoP and Civil cost (assumption and based on market prevailing rates*) | 0.61 | 0.08 | 0.69 |
| Grid connectivity charges (@Rs. 2.5 lakhs per MW as per Regulation 89 of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations 2020) | 0.03 | - | 0.03 |
| Other cost (Legal, Contingency, Liason, land development) * | 0.05 | - | 0.05 |
| Total (Rs. Cr.) | 2.09 | 0.27 | 2.36 |

*As per prevailing market rate & inputs received from various stakeholders

** As per Ministry of Finance notification dated 22.12.2018 and 30.09.2021 of MNRE

- b) **Fixed component**- this comprises of cost components which fixed in nature irrespective of plant size but linked to connectivity voltage level (i.e, 11 kV) and hence defined in Rs. Crores:

| Parameters | Ex-works | Applicable GST (@13.8%) | Total |
|--|-------------|-------------------------|-------------|
| Cost of 11kV connecting line (5 kms)^ | 0.15 | 0.02 | 0.17 |
| Metering system cost ^ - Plant level (main, check, standby) | 0.04 | 0.01 | 0.05 |
| Breakers cost (both ends of line) | 0.10 | 0.01 | 0.11 |
| Total | 0.29 | 0.04 | 0.33 |

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^ As per SoR of Rajasthan Discom

b. Useful life:

- i. As per regulation 2.1 of Part - I (Preliminary) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"(mm) 'Useful Life' in relation to a Unit of a generating station shall mean the following duration from the date of commercial operation (CQD) of such generation facility, namely:

...

(f) Solar PV/ Floating Solar PV / and Solar thermal power project: 25 years"

- ii. In line with above, the Petitioner has considered the useful life of solar PV projects as **25 years** for computation of pre-levelized tariff.

c. Debt Equity Ratio:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"16.1 For determination of generic tariff and project specific tariff, the debt equity ratio shall be 70:30".

- ii. In line with above, the Petitioner has considered the debt equity ratio of **70:30** for computation of pre-fixed levelized tariff for 25 years.

d. Capacity Utilization Factor:

- i. As per Part -V (Technology specific parameters for Solar PV Power Project) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"30.1 The minimum Capacity Utilisation Factor for the purpose of determination of tariff for Solar PV plants shall be 20%".

- ii. Further, based on past experience and as per RERC Order dated 11.02.2020:

"iv). In KUSUM Yojana considering the grid availability and other conditions, the minimum CUF on annual basis has been prescribed as

15%. MNRE has considered the financial implication on the distribution licensees/Discoms in implementation of this scheme due to grid instability at the rural 33/11 kV substations leading to poor CUF for which MNRE provided procurement-based incentive to the Discoms @40 paisa/unit for buying solar renewable power under this scheme. The CUF achieved on annual basis for the solar plants installed on Govt., Discoms, RREC, RERC buildings may also be considered. Looking to the above and having practical consideration, the CUF may not be considered more than 17%."

- iii. In view of above, the Petitioner has considered CUF of **17%** without any derating factor (i.e. fixed for 25 years) for computation of pre-fixed levelized tariff.

e. Loan and Finance Charges:

i. Loan Tenure

- a) As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

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"17.1.1 For the purpose of determination of generic tariff and project specific tariff, loan tenure of 15 years shall be considered".

- b) The petitioner has considered loan tenure of **15 years** for computation of pre-fixed levelized tariff.

ii. Interest Rate

- a) As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"17.2 a) The loans arrived at in the manner indicated in Regulation 16 shall be considered as gross normative loan for calculation for interest on loan. The normative loan outstanding as on April 1st of every year shall be worked out by deducting the cumulative repayment up to March 31st of previous year from the gross normative loan.

b) For the purpose of computation of tariff, normative interest rate of two hundred(200) basis points above Base Rate prevalent during the last available six months shall be considered."

- b) The petitioner has considered interest rate of **10.95% per annum** for computation of pre-fixed levelized tariff.

f. Depreciation:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"18.3 Depreciation rate of 4.67% per annum for first 15 years and remaining depreciation shall be spread over the remaining useful life of the project considering the salvage value of the project as 10% of the project cost shall be considered".

- ii. The Petitioner has considered depreciation in compliance of above referenced regulation for computation of pre-fixed levelized tariff.

g. Return on Equity:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"19.2 The normative Return on Equity shall be 14%. The normative Return on Equity shall be grossed up by the latest available notified Minimum Alternate Tax (MAT) rate for the entire Tariff Period".

- ii. With current MAT rate of 15%, the Petitioner has considered Return on Equity (RoE) of **16.47%** for the entire useful life of the solar project for computation of pre-fixed levelized tariff.

h. Interest on Working Capital:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

"20.1 The Working Capital requirement in respect of wind power projects, small hydro projects, solar PV power projects, floating solar PV projects, solar thermal power

projects, and renewable energy with storage projects shall be computed in accordance with the following:

- a) Operation & Maintenance expenses for one month;
- b) Receivables equivalent to one and half (1.5) months of tariff for sale of electricity calculated on the normative Capacity Utilisation Factor (CUF);
- c) Maintenance spare @ 15% of operation and maintenance expenses”.

....

20.4 Interest on Working Capital shall be at interest rate equivalent to the normative interest rate of three hundred (300) basis points above Base Rate prevalent during the last available six months for the determination of tariff.

- ii. The Petitioner has considered working capital requirement in compliance of above referenced regulation for computation of pre-fixed levelized tariff. Further, interest on working capital has been considered as **11.95%**.

i. Operation and Maintenance Expenses:

- i. As per Part -III (Financial principles for computing costs and return) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

“21.2 Normative O&M expenses allowed during first year of the Control Period (i.e. FY 2020-21) under these Regulations shall be escalated at the rate of 3.84% per annum over the Tariff Period”.

- ii. Further, as per Part -V (Technology specific parameters for Solar PV Power Project) of the regulation:

"31.1 The Commission shall determine only project specific O&M expenses considering the prevailing market trends".

- iii. In line with above, the Petitioner has considered annual escalation of **3.84%** on the annual O&M cost considered @ **Rs. 5 lakhs per MW.**

j. Remote Monitoring System (RMS) for Solar PV project:

- i. As per MNRE guidelines, it is mandatory to install RMS system at all solar PV projects commissioned under the scheme.
- ii. The Petitioner has considered the following associated costs with RMS for computation of pre-fixed levelized tariff:
- a) Fixed cost: **Rs. 75,000 per system** with provision for replacement every 8 years (based on market prevailing rates).
- b) Recurring cost: **Rs. 100 per month** towards internet connectivity for the RMS system.

k. Applicable Land Lease Rent:

- i. The Petitioner (on behalf of all three Discoms) had developed online land registration portal under Component C (feeder level solarization) of PM-KUSUM Scheme where interested farmers / land owners shall register their available land in the vicinity of listed SPV plant locations available and earn additional income in the form of pre-determined lease rent.
- ii. The Petitioner has considered the annual land lease rent of **Rs. 80,000 per hectare per year** (duly approved by Govt. of Rajasthan) with provision of 5% escalation every two years:

| Prevailing DLC rate of Land at the time of registration (Rs. per hectare) | Indicative Annual Lease Rent (Rs. per hectare) |
|--|---|
| Upto 8 lakhs | 80,000 |
| More than 8 lakhs and less than 12 lakhs | 1,00,000 |
| More than 12 lakhs and less than 20 lakhs | 1,40,000 |
| More than 20 lakhs | 1,60,000 |

l. Annual Cash flows Discounting rate:

- i. As per Part -II (General Principles) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

“13.2 For the purpose of levelled tariff computation, the discount factor equivalent to post tax weighted average cost of capital shall be considered”.

- ii. The petitioner has considered discounting rate of **11.46%** for computation of pre-fixed levelized tariff.

m. Auxiliary Consumption:

- i. As per Part -V (Technology specific parameters for Solar PV Power Project) of RERC (Terms and Conditions for Tariff determination from Renewable Energy Sources) Regulations, 2020:

“32 Auxiliary Consumption

32.1 The maximum auxiliary consumption factor shall be 0.75%.”

- ii. The petitioner has considered auxiliary consumption of **0.75%** for computation of pre-fixed levelized tariff.

Therefore, based on above parameters, JVVNL has computed levelized tariff of Rs. 3.04 per unit (@1 MW Solar PV Capacity) which may be consider by Hon'ble Commission.

14. **Key benefits associated with PM-KUSUM Component A:**

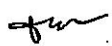
a. **Potential savings in Power Purchase Cost of Discoms:** The Landed Average Variable Power Purchase Cost (Rs. Per Unit) for Rajasthan Discoms at 11 kV voltage level for FY 2023-24, considering transmission losses @ ~8%, 33kV level losses @ ~4% and 33kV transformation losses @ ~3% is as under:

| Discom | Landed Cost (Rs. Per Unit)* |
|----------------|------------------------------------|
| JVVNL | 4.14 |
| AVVNL | 4.09 |
| JdVVNL | 4.12 |
| Overall | 4.11 |

**Provisional Average Variable Power Purchase Cost*

Therefore, the levelized tariff (i.e. Rs. 3.04 per unit) computed by the Petitioner is cheaper than the overall landed average variable power purchase cost of Rajasthan Discoms.

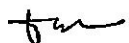
- b. Better RPO compliance translating to savings of Re 1 per unit (currently borne by Discoms due to shortfall in compliance).
- c. Day time power availability with potential to cater the demand during peak hours.
- d. Reduction in the cost of transmission infrastructure for Discoms.
- e. Improved voltage profile in rural areas.


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PRAYER

In view of the above submission, the petitioner prays the Hon'ble Commission:

1. To admit and approve the petition for approval of the **pre-fixed levelized tariff of Rs. 3.04/kWh 'Or' deemed fit by Hon'ble Commission against additional allocation of 1,000 MW of solar power capacity ranging from 0.5 MW to 2 MW for Rajasthan Discoms (JVVNL, AVVNL & JDVVNL)** for 25 years for the projects of Solar PV Plant under Component A of PM-KUSUM Scheme.
2. To condone any error/omission and to give opportunity to rectify the same;
3. To permit the Petitioner to make further submission, additions and alterations to this Petition as maybe necessary from time to time;
4. To pass any such other order/s and/or direction/s, which the Hon'ble Commission may deem fit and proper in the facts and circumstances of the case.


Humble Petitioners
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Place: Jaipur, Rajasthan

Dated: 25 September 2024